#### AUDITED FINANCIAL STATEMENTS REQUIRED SUPPLEMENTAL INFORMATION AND SUPPLEMENTAL REPORT

# COMMUNITY MENTAL HEALTH AUTHORITY WAKEFIELD, MICHIGAN

September 30, 2004

#### **AUDITING PROCEDURES REPORT**

Issued under P.A. 2 of 1968, as amended. Filing is mandatory.  Local Government Type  Local Government Name		1		
City Township Village X Other COMMUNITY MENTAL	HEALTH AUTHORIT	Y	County GOGEB	IC
Audit Date         Opinion Date         Date Account           9/30/04         1/28/05         3/28/0	ant Report Submitted to \$			
We have audited the financial statements of this local unit of governmental A Reporting Format for Financial Statements for Counties and Local Department of Treasury.  We affirm that:	ccounting Standard I Units of Governm	s Board ( nent in Mi	GASB) ichigan	and the <i>Unifo</i> by the Michig
<ol> <li>We have complied with the Bulletin for the Audits of Local Units of</li> <li>We are certified public accountants registered to practice in Michigan</li> </ol>		chigan as .	revised.	
We further affirm the following. "Yes" responses have been disclosed the report of comments and recommendations		ements, in	cluding	the notes, or in
You must check the applicable box for each item below.				
yes X no 1. Certain component units/funds/agencies of the I	ocal unit are exclude	ed from th	e financ	cial statements
yes X no 2. There are accumulated deficits in one or mo earnings (PA. 275 of 1980).				
yes no 3. There are instances of non-compliance with the 1968, as amended).	e Uniform Accounti	ng and B	udgetin	g Act (P.A. 2
yes X no 4. The local unit has violated the conditions of eith or its requirements, or an order issued under the	ner an order issued Emergency Municip	under the	Munici	pal Finance A
yes 🗓 no 5. The local unit holds deposits/investments which of 1943, as amended [MCL 129.91], or P.A. 55 of	do not comply with	statutone	ro acciro	ments. (P.A. 2
yes x no 6. The local unit has been delinquent in distributing unit.				
yes x no 7. The local unit has violated the Constitutional req earned pension benefits (normal costs) in the cut the overfunding credits are more than the norm during the year).	TART VAST It the plac	aic mara i	· • ^	20/ 411
yes X no 8. The local unit uses credit cards and has not ado 1995 (MCL 129.241).	pted an applicable p	olicy as r	equired	by P.A. 266 o
yes 🗓 no 9. The local unit has not adopted an investment poli	cy as required by P.	A. 196 of	1997 (M	1CL 129.95).
We have enclosed the following:	Enclosed	To B		Not
The letter of comments and recommendations.	X	lorwar	ded	Required
Reports on individual federal financial assistance programs (program au	1			X
Single Audit Reports (ASLGU).				X
Certified Public Accountant (Firm Name) JOKI, MAKELA & POLLACK, P.L.L.C.				
Street Address City		State	ZIP	
301 N. SUFFOLK ST.  Accountant Signature John Makele & Pellen P.	WOOD	MI	499	938

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#### JOKI, MAKELA & POLLACK, P.L.L.C.

CERTIFIED PUBLIC ACCOUNTANTS
301 N. SUFFOLK STREET
IRONWOOD, MICHIGAN 49938-2027

T. J. MAKELA, C.P.A.
W. J. JOKI, C.P.A.
A. R. POLLACK, C.P.A., C.S.E.P.
MEMBERS

TELEPHONE
906-932-4430
FAX
906-932-0677
EMAIL
jmp@ironwoodcpa.com

#### INDEPENDENT AUDITOR'S REPORT

Members of the Board Community Mental Health Authority Wakefield, Michigan

We have audited the accompanying basic financial statements of Community Mental Health Authority, a component unit of Gogebic County and its discretely presented component unit as of and for the year ended September 30, 2004, as listed in the table of contents. These financial statements are the responsibility of Community Mental Health Authority's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Community Mental Health Authority and its discretely presented component unit as of September 30, 2004, and the results of its operations and changes in its fund balance for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated January 28, 2005, on our consideration of Community Mental Health Authority's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

The management's discussion and analysis and budgetary comparison information on pages 5 through 10 and page 32, respectively, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Joki, Makela & Pollack, PLLC

Certified Public Accountants

Ironwood, Michigan January 28, 2005

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### COMMUNITY MENTAL HEALTH AUTHORITY

Year ended September 30, 2004

#### Management's Discussion and Analysis

This section of the Community Mental Health Authority's (Authority) annual financial report presents our discussion and analysis of the Authority's financial performance during the year ended September 30, 2004. It is to be read in conjunction with the Authority's financial statements, which immediately follow. This is a requirement of the Governmental Accounting Standards Board Statement No. 34 (GASB 34) Basic Financial Statements – and Managements Discussion and Analysis – for State and Local Governments and is intended to provide the financial results for the fiscal year ending September 30, 2004.

#### **Government-wide Financial Statements**

The Government-wide financial statements appear first in the financial report. These financial statements include the statement of net assets and the statement of activities. They report information about the Authority as a whole. The statements are prepared using the accrual basis of accounting which is the accounting used by most private sector businesses. The statement of net assets includes all of the Authority's assets and liabilities. All current year revenues and expenses are reported in the statement of activities. The two statements report the governmental activities of the Authority that include all services performed by the Authority. These activities are funded primarily by federal and state monies.

The statement of net assets shows the Authority's assets and liabilities. The corresponding balance between the assets and liabilities equals the net assets or deficit of the Authority. A deficit occurs when there are more liabilities than there are assets to pay those liabilities. This statement measures the financial strength of the Authority; the greater the net asset figure, the healthier the financial position of the Authority generally is. It helps management determine if the Authority will be able to fund current obligations and whether they have resources available for future use.

The statement of activities shows the current year change in net assets on a revenue less expenditure basis. It generally shows the operating results for a given year of the Authority. Any excess of revenues over expenditures results in a surplus for the year that in turn increases the net assets (or reduces a deficit) available to fund future needs of the Authority.

#### **Fund Financial Statements**

The Authority's fund financial statements show detail of funds that are determined to be significant, called major funds. The Authority has only one fund. That fund is a Governmental Special Revenue Fund, which is a major fund. The Authority has no nonmajor funds.

Governmental funds are accounted for by the modified accrual method of accounting (flow of current financial resources measurement focus). This method records revenues when all applicable eligibility requirements are met and resources are available to finance expenditures of the fiscal period. Expenditures are recorded when the related liability is incurred. The governmental fund financial statements show the detail of operations for a given year according to this method of accounting. This is similar to how the Authority reported their finances in the past. The individual fund statements help management determine what financial resources are available on a short-term basis to fund operations.

#### Fund Financial Statements (Continued)

Since the government-wide financial statements and the fund financial statements use different methods of accounting to report the Authority's financial condition, a reconciliation is included in the financial statements showing the differences between the two types of statements.

# $Government-wide\ Financial\ Statements-Condensed\ Financial\ Information\ (Primary\ Government\ Only)$

#### Statement of Net Assets

The following is a September 30, 2004 and 2003, condensed statement of net assets with a detailed analysis below.

	Governmer Septer 2004	
ASSETS		
Current Assets:		
Cash Accounts receivable Other current assets	\$ 419,571 169,910 268,944	\$ 836,905 428,082 253,107
Total Current Assets	\$ 858,425	\$ 1,518,094
Noncurrent Assets: Restricted cash Capital assets, net of accumulated depreciation	\$ 282,025 2,287,814	\$ 793,103 2,296,401
Total Noncurrent Assets	\$ 2,569,839	\$ 3,089,504
Total Assets	\$ 3,428,264	\$ 4,607,598

Government-wide Financial Statements - Condensed Financial Information (Primary Government Only) (Continued)

Statement of Net Assets (Continued)

			ntal Activities nber 30, 2003
LIABILITI	ES		<del></del>
Accounts payable Accrued payroll and related fringe benefits Other current liabilities	\$	506,604 141,040 216,212	\$ 1,013,283 692,941 208,837
Total Cu Long-term liabilities, net of current portion	rrent Liabilities \$	863,856 1,838,818	\$ 1,915,061 1,895,104
5	Total Liabilities <u>\$</u>	2,702,674	<b>\$</b> 3,810,165
NET ASSET	S		
Investment in capital assets, net of related debt Restricted for employee benefits (deficit) Unrestricted	\$	610,576 7,614 107,400	\$ 581,401 (13,143) 229,175
Т	otal Net Assets \$	725,590	\$ 797,433

The Authority's net assets are \$725,590 at September 30, 2004. Capital assets, net of related debt are \$610,576. This figure is derived by taking the original costs of the Authority's assets, subtracting accumulated depreciation to date and comparing this figure to the amount of long-term debt used to finance the acquisition of those assets.

Restricted cash as of September 30, 2004, of \$282,025 is restricted to pay for compensated absences.

The unrestricted net assets are \$107,400 as of September 30, 2004. This is the net accumulated results of the current and past years' operations. The nature of the Authority's operations is based on state aid and Medicaid funds received to fund various mental health related programs. The balance in the unrestricted net assets shows that the Authority has an ample amount of assets to fund liabilities at September 30, 2004.

#### Statement of Activities

The results of operations for the Authority as a whole are reported in the statement of activities. This statement reports the changes in net assets for the fiscal years ended September 30, 2004 and 2003.

Revenue:			Governmen Year ended S 2004		
Program Revenues:					
Charges for services Operating grants and contributions General Revenues:	3	\$	491,809 72,436	\$	481,655 79,001
State aid and medicaid Other			5,370,836 137,285		5,183,030 141,955
Program expenses -	Total Revenue	\$	6,072,366	\$	5,885,641
Health and welfare			6,144,464		5,984,887
Special item - loss on disposal of assets			255		(2,078)
D	ecrease in Net Assets	<u>\$</u>	(71,843)	<u>\$</u>	(101,324)

The Authority had an overall decrease in net assets of \$71,843 for the year ended September 30, 2004.

The Authority's total revenues were \$6,072,366. Of this amount, \$4,467,226, or 74%, were from federal Medicaid funds, \$903,610, or 15%, were state grants and \$491,809, or 8%, were from charges for services. The balance was primarily a transfer from Gogebic County General Fund and interest and investment earnings.

The Authority's total cost to fund all governmental activities was \$6,144,464. A majority of these costs were funded by grants from other governmental agencies. This shows the Authority has reliance on the federal and state government to provide future funding for their programs and administrative costs.

#### Governmental Fund Budgetary Items

During the year, the Authority revised its original budget two times to account for the changing environment of funding sources. A schedule showing the Authority's original budget, final budget and the actual results are included as required supplementary information in the financial section of the audit report.

The original budget was amended throughout the year to project the Authority's financial position as of September 30, 2004. The budgeted revenues were amended for the addition of the state funds classified as Adult Benefit Waiver, the increase in client fees, the changes in the estimation of Medicaid funding, the decrease in state general funds and a decrease in the allocation from Gogebic County. The budgeted expenditures were amended to include an increase in the current year salary and fringe costs, changes due to the adoption of the alternative to social security benefit package, staffing changes and adjustments to other individual line items within the budget.

The actual results were comparable to the final budget in all areas except for the charges for services, which was less than the amount budgeted. This variance is reported in Note C to the financial statements and in the Supplemental Report section of the audit report. The variance for the charges for services was due to a reversal of Medicaid revenue for consumers required to reach an eligibility threshold not fully accounted for in the final budget and the undetermined distribution of Medicaid revenue from the regional affiliation. The variance for the developmentally disabled population is due to the estimation of the distribution of the units of service by population for the budget; as the Mentally III Adult population and Mentally III Children population had favorable budget variances while the developmentally disabled population had an unfavorable variance.

#### **Capital Assets**

At September 30, 2004, the Authority had \$2,287,814 invested in capital assets. This amount decreased during the past fiscal year by \$8,587, consisting of additions totaling \$132,219, disposal of assets of \$11,895 and depreciation charges of \$128,911. All capital asset additions consisted mainly of vehicles and computer equipment and accessories. The assets disposed of consisted primarily of vehicles.

#### Debt

The Authority had \$1,951,649 of long-term liabilities at September 30, 2004. This amount consists of \$1,620,000 of a capital lease payable, a \$57,238 note payable to bank as described Note J to the financial statement and \$274,411 of accrued paid time off benefits payable to employees as described in Note E to the financial statements. During the year ended September 30, 2004, the Authority obtained bank financing for the purchase of four vehicles.

#### **Future Considerations**

The Authority operated through a full year of decreased programs and expenditures to account for the changes defined in the service selection guidelines (priority population) and through the state budget cuts for fiscal year 2003-2004. The change of serving only the priority population has shown an increase in the utilization of Medicaid funds as the Authority has anticipated. The year end Medicaid savings from fiscal year 2003-2004 has decreased from previous years. The Authority will need to work closely with the regional affiliation and its own management team to streamline costs and efficiencies to maintain a well balanced budget within the next fiscal year to prepare for upcoming changes in state funding and a lack of Medicaid savings.

#### Contacting the Authority

If you have any questions about this report or need additional information, contact the Authority offices at Community Mental Health Authority, 103 W. U.S. 2, Wakefield, MI 49968; telephone number (906) 229-6100.

BASIC

FINANCIAL

STATEMENTS

#### STATEMENT OF NET ASSETS

#### COMMUNITY MENTAL HEALTH AUTHORITY

#### September 30, 2004

		Primary Government	(	Componen Unit
ASSETS				
CURRENT ASSETS				
Cash	\$	419,571		
Accounts receivable:	Ψ	115,571		
State of Michigan		77,065		
Patients, less allowance of \$5,000 Other		51,653		
Interest receivable		41,192	ď	(2.15
Prepaid expenses		268,944	\$	62,12
TOTAL CURRENT ASSETS			_	(2.10
	\$	858,425	\$	62,12
NONCURRENT ASSETS Restricted cash	<u>.</u>			
Capital lease receivable	\$	282,025	ው	1 (20 0)
Capital assets		3,439,261	\$	1,620,00
Accumulated depreciation		(1,151,447)		
TOTAL NONCURRENT ASSETS	\$	2,569,839	\$	1,620,00
TOTAL ASSETS	\$	3,428,264	\$	1,682,12
LIABILITIES	***	<u> </u>	*	1,006,12
CURRENT LIABILITIES				
Accounts payable:				
State of Michigan	\$	61,972		
Other	Ψ	444,632		
Accrued payroll and related fringe benefits		141,040		
Interest payable Deferred revenue		62,120	\$	62,12
Current portion of long-term liabilities		41,261		100.00
		112,831	_	100,00
TOTAL CURRENT LIABILITIES	\$	863,856	\$	162,12
LONG-TERM LIABILITIES	_			
Compensated absences Capital lease/revenue bonds payable	\$	274,411	Φ	1 (20 00
Note payable to bank		1,620,000 57,238	\$	1,620,00
Less current portion		(112,831)		(100,00
TOTAL LONG-TERM LIABILITIES	\$	1,838,818	\$	1,520,00
TOTAL LIABILITIES	₹	2,702,674		1,682,12
NET ASSETS	<u>u</u>	<u> </u>	<u> </u>	1,002,12
	æ	(10 == 1		
Investment in capital assets, net of related debt Restricted for employee benefits net of related liabilities	\$	610,576		
Unrestricted		7,614 107,400		
TOTAL NET ASSETS	<u> </u>	725,590	•	4
	<u> </u>	143,390	<u> </u>	
The accompanying notes are an integral part of the financial statements.				
inialiciai statements.				

# STATEMENT OF ACTIVITIES

# COMMUNITY MENTAL HEALTH AUTHORITY

# Year ended September 30, 2004

		Program	Program Revenues	Net (Expense) and	nse) and
	Expenses	Charges for Services	Operating Grants and	Changes in Net Assets Primary Compone	Net Assets Component
PRIMARY GOVERNMENT GOVERNMENTAL ACTIVITIES Current:	,		or o	Coveriment	Unit
Health and welfare Interest on long-term debt	\$ 6,020,247	\$ 491,809	\$ 72,436	\$ (5,456,002)	0 \$
Total Primary Government	\$ 6,144,464	\$ 491,809	\$ 72.436	(124,217)	9
COMPONENT UNIT - MHF Sub G Human Services, Inc interest expense	\$ 124,217	•	î	(7,200,217)	
GENERAL REVENUES				0	<b>3</b> (124,217)
State aid not restricted for specific purpose Medicaid not restricted for specific purpose Transfer from Gogebic County General Fund Interest and investment earnings				\$ 903,610 4,467,226 71,250	
Other			,		\$ 124,217
TOTAL GENERAL REVENUES			o,	\$ 5,508,121	\$ 124,217
SPECIAL ITEM - gain on disposal of assets			'	255	
CHANGE IN NET ASSETS FOR THE YEAR			•	\$ (71,843) \$	0
NET ASSETS - OCTOBER 1, 2003			'	797,433	
NET ASSETS - SEPTEMBER 30, 2004			<b>⇔</b>		0
The accompanying notes are an integral part of the financial statements.					

#### BALANCE SHEET - GOVERNMENTAL FUND

#### COMMUNITY MENTAL HEALTH AUTHORITY

#### September 30, 2004

ASSETS			
Cash Restricted cash Accounts receivable:		\$	419,571 282,025
State of Michigan Patients, less allowance of \$5,000 Other Preprid ownerses			77,065 51,653 41,192
Prepaid expenses			268,944
		\$	1 <u>,140,450</u>
LIABILITIES AND AUTHORITY EQUITY			
Accounts payable: State of Michigan		ď	(1.072
Other		\$	61,972 444,632
Accrued payroll and related fringe benefits Compensated absences			141,040 274,411
Deferred revenue			41,261
	Total Liabilities	\$	963,316
Authority equity:			
Fund balance		<del></del>	177,134
	4 <u>4</u>	<u>\$ 1</u>	.140,450

# RECONCILIATION OF THE GOVERNMENTAL FUND BALANCE SHEET WITH THE STATEMENT OF NET ASSETS

#### COMMUNITY MENTAL HEALTH AUTHORITY

September 30, 2004

Total fund balance of governmental fund

\$ 177,134

Amounts reported for governmental activities in the statement of net assets are different because:

Additions:

Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental fund.

The cost of the capital assets is Accumulated depreciation is

\$ 3,439,261

Φ 3,439,201

<u>(1,151,447)</u> 2,287,814

Reductions:

Long-term liabilities are not due and payable in the current period and

therefore are not reported as liabilities in the fund. Capital lease payable

\$(1,620,000)

Note payable to bank

(57,238)

Accrued interest payable is not included as a liability in governmental activities

80 commentat activities

(62,120) (1,739,358)

Total net assets of governmental activities

\$ 725,590

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUND

#### COMMUNITY MENTAL HEALTH AUTHORITY

Year ended September 30, 2004

Revenues:			
Federal grants		\$	56.240
State grants		Ъ	56,348
Charges for services			1,069,075
Other			4,809,658
			66,035
		\$	6,001,116
Expenditures:			
Current expenditure -			
Health and welfare:			
Board administration	\$ 1,027,848		
Prevention grant	96,252		
Mentally ill adults	1,335,700		
Developmentally disabled	2,939,029		
Mentally ill children	492,507		
	\$ 5,891,336		
	Ψ 5,071,550		
Capital outlay	132,219		
Debt service:			
Principal	\$ 97.448		
Interest	· · · · · · · · · · · · · · · · · · ·		
	127,447 \$ 224,895		6040 450
	\$ 224,895		6,248,450
	Deficiency of Revenues Over Expenditures	\$	(247,334)
Other Financing Sources:			
Transfer from Gogebic County General Fu	nd \$ 71,250		
Loan proceeds	59,686		
Proceeds from sale of assets	12,150		142.006
	12,130		143,086
	Deficiency of Revenues and Other		
	Financing Sources Over Expenditures	\$	(104,248)
		Ψ	(107,270)
Fund balance at October 1, 2003			281,382
	FUND BALANCE AT SEPTEMBER 30, 2004	<b>C</b>	177 124
	1 5112 BILLINGE AT SELFTENIDER 30, 2004	<u>»</u>	177,134

# RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE WITH THE STATEMENT OF ACTIVITIES

#### COMMUNITY MENTAL HEALTH AUTHORITY

September 30, 2004

Total net change in fund balance - governmental fund			\$ (104,248)
Amounts reported for governmental activities in the statement of activities are different became	use:		·
Capital outlays to purchase or construct capital assets are reported as expenditures in governmental funds. For governmental activities, those costs are shown in the statem of net assets and allocated over their estimated useful lives as annual depreciation expenses in the statement of activities. This is the amount by which capital outlays exceed depreciation in the period.	nent		
Capital outlay Depreciation expense	\$	2,219 <u>8,911)</u>	3,308
In the statement of activities, only the gain on the disposed assets is reported. In the governmental funds, proceeds from the disposal increases financial resources. Thus, the change in net assets differs by the net book value of the asset disposed.			(11,895)
Loan proceeds are an other financing source increasing financial resources, but they increasing long-term liabilities in the statement of net assets and do not affect the statement of activities.	ease		(59,686)
Repayment of bond and loan principal is an expenditure in the governmental funds, but it reduces long-term liabilities in the statement of net assets and does not affect the statement of activities.			97,448
Interest on long-term debt in the statement of activities is recorded as the interest is incurred. In the governmental funds, interest is recorded as an expenditure in the funds when it is paid. The additional interest recorded in the change in the governmental fund balance is due to the reduction in accrued interest from the beginning of the fiscal year to the end of the fiscal year.			3.230
Change in net assets of governmental activities			\$ (71,843)

NOTES TO
FINANCIAL
STATEMENTS

#### NOTES TO FINANCIAL STATEMENTS

#### COMMUNITY MENTAL HEALTH AUTHORITY

September 30, 2004

#### NOTE A - REPORTING ENTITY

Community Mental Health Authority began as the Gogebic County Community Mental Health Board, which was organized by Gogebic County to provide mental health services to Gogebic County residents under State of Michigan Public Act 258 of 1974, as amended by Public Act 290 of 1995. On April 24, 2002, under the authority of the same Public Acts the Gogebic County Board of Commissioners duly adopted various resolutions changing the Board's status to that of an Authority and the name to Community Mental Health Authority (the Authority). The resolutions were filed with the State of Michigan and became effective on April 29, 2002.

The Authority operates under the direction of an administrative board consisting of twelve members appointed by the Gogebic County Board of Commissioners.

The Authority is, under the requirements of GASB Statement Number 14 for financial-reporting purposes, considered a component unit of Gogebic County, Michigan due to the Gogebic County Board of Commissioners appointing the Authority's Administrative Board, the Authority continuing to be a part of Gogebic County, Michigan's retirement plan and upon dissolution, some of the Authority's assets will be transferred to Gogebic County, Michigan.

Also, under the requirements of GASB Statement Number 14 for financial reporting purposes, the MHF Sub G Human Services, Inc. (MHF Sub G), a nonprofit corporation, is considered a component unit of the Authority and is discretely presented in the financial statements. MHF Sub G was formed for the sole purpose of issuing bonds and constructing buildings, which are leased to the Authority under a capital lease. MHF Sub G operates under the direction of a Board appointed by the Authority's Board and made up of Authority personnel. MHF Sub G's only asset is the amount due from the Authority for the capital lease, which is under the same terms as the bonds payable by MHF Sub G.

These financial statements present only Community Mental Health Authority and its component unit.

#### NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Authority conform to accounting principles generally accepted in the United States as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial-reporting principles. The following is a summary of the significant accounting policies:

# NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Basis of Presentation

Government-Wide Financial Statements

The government-wide financial statements (Statement of Net Assets and Statement of Activities) report information for all of the activities of the Authority. The activities of the Authority are considered to be governmental activities.

The government-wide financial statements report all financial and capital assets, short and long-term liabilities, revenues, expenses, gains and losses using the economic resource measurement focus and the accrual basis of accounting. All revenue is recorded when earned and expenses are recorded when a liability is incurred.

The Statement of Activities reports net cost information based on the Authority's functions. Direct expenses are listed by function with program revenues for each function offset against those expenses. The Authority has one function, health and welfare, and all of its program revenues are generated from charges for services and operating grants that are restricted for certain purposes.

#### Fund-based Financial Statements

Separate financial statements are provided on the basis of funds, which are considered separate fiscal and accounting entities. The Authority has only one fund. That fund is a special revenue fund which is the major governmental fund.

Governmental funds are accounted for using the modified accrual basis of accounting and the flow of expendable financial resources (measurement focus). Under the modified accrual basis of accounting, revenue is recognized when the revenue is subject to accrual, eligibility requirements are met and the revenues are available to finance expenditures of the fiscal period. Revenue is considered available when the revenue has been collected in the current period or soon enough after the end of the period to use to pay current fund liabilities. Expenditure-based grants are recognized as revenue when revenue is available, the qualifying expenditures have been incurred and all other grant requirements have been met. Expenditures, if measurable, are recorded when they have used or are expected to use current expendable financial resources.

## NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Accounts Receivable - Patients

The Authority grants credit to individuals for various types of mental health services performed. A vast majority of the patient accounts receivable consist of amounts due from non-Medicaid third party payors and individuals. An allowance for uncollectible outpatient accounts (individuals) has been recorded in the financial statements. The Authority is under a capitated system where the Medicaid funds are paid monthly based on a formula using Medicaid rates and past experience. These funds are passed through Northcare Network, an affiliation of Mental Health Authorities in the Upper Peninsula of Michigan. Northcare Network is a part of Pathways Behavioral Health.

#### Accounts Payable

The amount due the State of Michigan consists principally of amounts due to the Department of Community Health based on the annual cost settlement and amounts due for inpatient care. The account "Due others" consists primarily of amounts of unspent Medicaid funds due back to Pathways Behavioral Health.

#### Capital Assets and Depreciation

Capital assets include building improvements, furniture and fixtures, equipment and vehicles and are reported in the Government-wide financial statements. Capital assets are defined by the Authority as assets with an acquisition cost of more than \$5,000 with an estimated useful life in excess of four years. Assets meeting this criteria are recorded at historical cost. Any donated capital assets are recorded at estimated fair market value at the date of donation. The costs of capital assets are charged to expense using an annual allocation of depreciation expense. Taking the depreciable cost of an asset and dividing that cost by its estimated useful life calculates the annual expense. The expense is recorded on the Government-wide Statement of Activities and included as a direct expense of each program based on an allocation process.

The capital assets are depreciated using the straight-line method with a full-month of depreciation taken for assets purchased after the fifteenth of each month and no depreciation taken for those assets purchased prior to or on the fifteenth of each month over the following useful lives:

Buildings 40 years
Furniture, fixtures and other equipment 5-10 years
Vehicles 4 years

#### Investment in Capital Assets, Net of Related Debt

This is a portion of the net assets of the Authority that consists of capital assets, net of accumulated depreciation and reduced by long-term liabilities for notes, bonds and other debt attributable to the acquisition, construction or improvement of those assets.

### NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Restricted Net Assets

Net assets are restricted when there are constraints placed on their use by external parties or by statute.

#### Unrestricted Net Assets

Net assets not meeting either criteria above are considered unrestricted.

#### Fund Balance

In the governmental fund-based financial statements, the fund balance represents the amount available for budgeting future operations.

#### Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### **Budgets**

The Authority signs contracts with Pathways Behavioral Health and the Michigan Department of Community Health bi-annually with amendments occurring as needed. Included in the contracts are spending plans for the various programs, which are under constant revision throughout the year. The spending plans basically cover the state and locally funded programs and, after approval by both entities, are adopted by the Authority as its budget on the functional level. As a result of this, the budgetary basis differs from that used to present the financial statements in conformity with generally accepted accounting principles (GAAP). The plans and budget are monitored, amended at various times during the year and lapse at year end.

#### NOTE C - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### Public Act 275 of 1980 Disclosure

There was not an accumulated fund balance deficit as of September 30, 2004.

## NOTE C - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (CONTINUED)

#### Public Act 621 of 1978 Disclosure

Public Act 621 of 1978 requires local units of government to prepare and to monitor their fiscal year budgets in accordance therewith. The Act provides that a local unit must amend its budget if it becomes apparent that the local unit's actual revenues will deviate from those budgeted, or if the local unit's expenditures will exceed the amounts appropriated. During the year ended September 30, 2004, the Authority monitored and amended its budget and was in substantial compliance with the Act except for the following:

	<u>Budget</u>	Actual (Budgetary <u>Basis)</u>	nfavorable Variance
Revenues - Charges for services	\$ 5,220,951	\$ 4,980,209	\$ 240,742
Expenditures - Health and Welfare - Developmentally disabled	\$ 2,933,205	\$ 3,044,035	\$ 110,830

#### Budgetary - GAAP Reporting Reconciliation

The Statement of Revenues, Expenditures and Changes in Fund Balance and Comparison with Budget presents comparisons of the legally adopted budget (more fully described in Note B) with actual data on a budgetary basis. Because accounting principles applied for purposes of developing data on a budgetary basis differ significantly from those used to present financial statements in conformity with GAAP, a reconciliation of resultant basis, timing, perspective and entity differences in (deficiency) of revenues and other sources of financial resources over expenditures and other uses of financial resources for the year ended September 30, 2004, is presented below:

	:	Special Revenue
Deficiency of revenues and other sources of financial resources of expenditures and other uses of financial resources (budgetary basis)	\$	(64,243)
Adjustments to revenues and expenditures: To record loan proceeds and repayments For capital outlay purchases To remove depreciation For debt service principal payments		57,238 (132,219) 129,976 (95,000)
Deficiency of revenues and other sources of financial resources over expenditures and other uses of financial resources (GAAP basis)	\$	(104,248)

#### NOTE D - CASH

Deposits were made in accordance with State of Michigan statutes and under authorization of the Administrative Board. State of Michigan statutes authorize investments in: direct obligations of the United States or an agency of the United States; banks which are members of the Federal Deposit Insurance Corporation; commercial paper rated at the time of purchase within the three highest classifications established by no fewer than two standard rating services; United States government or agency obligation repurchase agreements; bankers' acceptances of United States banks; certain mutual funds and certain common stocks.

The Authority uses accounts payable and payroll checking accounts, which are on an imprest system with bank balances reconciling to zero along with various other checking and savings accounts all in the same local bank. At September 30, 2004, cash on deposit in the financial institution totaled \$849,033 of which \$200,000 was covered by depository insurance and \$649,033 exceeded insurance coverage. The Authority places its deposits with what it believes to be a high quality financial institution. Although such deposits exceed federally insured limits, they are, in the opinion of the Authority, subject to minimal risk.

Restricted cash includes \$282,025 restricted for payment of compensated absences.

#### NOTE E - COMPENSATED ABSENCES

The Authority has a written policy providing for payment for sick, personal and vacation leave. All compensated absences are combined as Paid Time Off with hours credited at a rate of 6.62 hours for every 80 hours worked for residential employees and 7.54 for non-residential employees. Additional Paid Time Off of 16 to 64 hours per year is accrued for employees with continuous years of service ranging from 5 to over 20 years. The maximum accrual for unused Paid Time Off is 640 hours. This is also the limit of hours paid upon termination. Employees have the option of selling unused Paid Time Off back to the Authority annually under certain eligibility criteria. Each employee's accumulated Paid Time Off is computed by applying current rates of pay times total accumulated hours, limited by the above policies. The total, \$274,411 at September 30, 2004, is reported in the financial statements as a liability. Payment in lieu of accrued sick leave for those who did not sell or convert their hours to Paid Time Off is allowed only for employees who separate from employment for retirement purposes and is paid at a rate of fifty per cent of unused sick leave, which cannot exceed 90 workdays. Paid Time Off and sick leave utilized during the year are recorded as a current expenditure.

#### NOTE F - RETIREMENT SYSTEM

The Authority participates in Gogebic County's single-employer defined benefit pension plan that covers substantially all of its employees. County ordinance assigns the authority to establish and amend the benefit provisions of the plan to the County Board of Commissioners. The plan is included in the audited financial statements of County of Gogebic, Michigan, as of and for the year ended December 31, 2003, with additional information disclosed in Note R to the financial statements.

Essentially all employees are eligible to participate in the System. All employees who retire at or after the time when the sum of age plus years of credited service is equal to 70, or age 60 with 8 years of credited service, are entitled to annual retirement benefit, payable monthly for life, equal to total service years times 2.5% of final average compensation. Final average compensation is the employee's highest three years out of the last ten.

Benefits fully vest upon reaching 8 years of service. The System also provides death and disability benefits. Benefits are established by State statute. The Authority makes all required payments for its members.

On December 2, 2003, the employees of the Authority voted to opt out of social security and elected an alternative to social security benefit package. The alternative to the social security benefit package included enhancements to the current defined benefit pension plan through Gogebic County and the addition of a 401(a) money purchase plan. The enhancements to the pension plan included an increase in multiplier to 2.5% for both non-residential and residential employees, change in the final average compensation to the best three out of the last ten years, addition of the Deferred Retirement Option Plan (DROP), the cost of the 70 and out plan, and other options available at the time of retirement. In 2003, the contribution into the pension fund for the employees of the Authority was 8.96% and the contribution into social security was 12.4% to total 21.36%. With the enhancements of the alternative to social security plan, the contributions into the pension plan for employees are 20.2%. This contribution is funded by a 6.2% employee contribution and a 14% employer contribution. The employer also contributes 2.64% for non-residential employees and 1.45% for residential employees into the 401(a) money purchase plan. This difference in contribution into the 401(a) plan is due to the difference in cost to increase the pension multiplier to 2.5% as non-residential employees were previously at 2.0% while residential employees were at 1.6%. In 2004, the total contributions for the alternatives to the social security benefit package (includes retirement 20.2% and 401(a) 2.64% or 1.45%) is slightly higher than the previous years contributions into pension and social security.

Employer retirement contributions for the years ended September 30, 2004, 2003 and 2002, were \$394,379, \$268,019 and \$272,391, respectively, in accordance with actuarially determined contribution requirements.

#### NOTE G - OPERATING LEASES

During the year the Authority paid \$25,495 for buildings leased for various programs under operating leases. Future minimum operating lease rental payments are \$23,955 for each of the five years ending September 30, 2009.

The Authority's clinic and administrative operations building and a group home are leased under a capital lease described in Note J.

#### NOTE H - PREPAID EXPENSES

Prepaid expenses at September 30, 2004, consist of the following:

Capital lease payment	\$	162,106
Health insurance	Ψ	75,077
Workers compensation insurance		20,686
Various		11,075
		11,075
	\$	268,944

#### NOTE I - CAPITAL ASSETS

Capital asset balances and activity for the year ended September 30, 2004, were as follows:

	Balance at October 1, 2003	<u>Additions</u>	Deductions	Balance at September 30, 2004
Land Buildings Equipment	\$ 4,128 2,460,622 961,239	\$ 9,275 122,944	\$ <u>118,94</u> 7	\$ 4,128 2,469,897 965,236
Accumulated depreciation:	\$ 3,425,989	\$ 132,219	\$ 118,947	\$ 3,439,261
Buildings Equipment	\$ 423,808 705,780	\$ 55,314 73,597	\$ 107,052	\$ 479,122 672,325
	\$ 1,129,588	\$ 128,911	\$ 107,052	\$ 1,151,447
	\$ 2,296,401	\$ 3,308	\$ 11,895	\$ 2,287,814

#### NOTE J - GENERAL LONG-TERM DEBT

Changes in long-term debt are summarized below:

	Balance at October 1, 2003	Additions	<u>Deductions</u>	Balance at September 30, 2004
Compensated absences (Note E) Capital lease payable Note payable to bank	\$ 275,104 1,715,000	\$ 59,686	\$ 693 95,000 2,448	\$ 274,411 1,620,000 57,238
	\$ 1,990,104	\$ 59,686	\$ 98,141	\$ 1,951,649

The aggregate amounts of long-term debt principal and interest maturities (excluding compensated absences) for the five years ending September 30, 2009, and in five-year increments after until maturity are:

\$	235,696
•	239,767
	236,835
	236,471
	221,556
	1,082,696
	213,072
	\$

#### Capital Lease Payable

During February 1995 the Authority entered into a 20-year lease with its component unit to lease a clinic and administrative operations building and a group home. The payments are to be sufficient to provide for the principal and interest (remaining rates vary from 6.9% to 7.875%) due on the bonds issued by its component unit to construct the buildings. At the end of the lease, the ownership of the buildings is to be turned over to Gogebic County, Michigan, with no financial obligation to the County and for the County to manage at its discretion. The principal value of the bonds has been capitalized and recorded as a capital asset. The required lease payments are sufficient to cover its component unit's principal and interest payment due on October 1 and April 1 of each year. The present value of the net minimum lease payments is equal to the total principal due on the bonds of the component unit. A summary of the annual payments follows:

NOTE J - GENERAL LONG-TERM DEBT (CONTINUED)

#### Capital Lease Payable (Continued)

Year ending September 30,	Ī	Principal	Interest			<u>Total</u>	
2005 2006 2007 2008 2009	\$	100,000 110,000 115,000 125,000 135,000	\$	120,790 113,490 105,558 96,631 86,556	\$	220,790 223,490 220,558 221,631 221,556	
2010 2011 2012 2013 2014		145,000 155,000 165,000 175,000 190,000		75,706 63,984 51,384 37,997 23,625		220,706 218,984 216,384 212,997 213,625	
2015	<u> </u>	205,000 ,620,000	<u> </u>	8,072 783,793	<u> </u>	213,072 2,403,793	

As of the date of this report, the component unit was in the process of refunding these bonds. The refunding is expected to be completed in April of 2005. The Authority's lease obligation will be adjusted accordingly.

#### Note Payable to Bank

The note payable consists of a note payable to First National Bank of Wakefield, Michigan, dated August 23, 2004. The proceeds were used to buy four automobiles. The note is collateralized by a savings account. The note bears an interest rate of 4.4% and requires a monthly payment of \$1,356, including interest. A summary of annual payments follows:

Year ended September 30,	<u>P</u> 1	rincipal	<u>l</u> 1	nterest	<u>Total</u>
2005 2006 2007 2008	\$	12,831 14,615 15,272 14,520	\$	2,075 1,662 1,005 320	\$ 14,906 16,277 16,277 14,840
	\$	57,238	\$	5,062	\$ 62,300

#### NOTE K - DEFERRED COMPENSATION FUND

In addition to the normal retirement plan discussed in Note F above, the Authority offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to substantially all employees, permits employees to defer a portion of their salary until future years. Participation in the plan is optional. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. All amounts of compensation deferred under the plan and all income attributable to those amounts, are (until paid or made available to the employee or other beneficiary) held in a trust for the exclusive benefit of plan participants and their beneficiaries.

Investments are managed by the plan's trustees under one of several investment options, or a combination thereof. The choice of the investment option is made by the participants.

It has been determined that the Authority does not have any fiduciary responsibility regarding this Plan and, accordingly, has not reflected any of its assets or activities in its financial statements.

#### NOTE L - RISK MANAGEMENT

The Authority is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Authority manages its risk by purchasing insurance coverage through Michigan Municipal Risk Management Authority (MMRMA), a public entity risk pool providing property and liability coverage to its participating members. MMRMA is created by authority granted by the laws of the State of Michigan to provide risk financing and risk management services to eligible Michigan local governments. MMRMA is a separate legal and administrative entity as permitted by Michigan laws. The Authority is eligible to be a member of MMRMA.

The Authority is responsible to pay all costs, including damages, indemnification and allocated loss adjustment expenses for each occurrence that is within the member's self insurance retention (SIR). Authority SIR and deductibles are as follows:

	Coverage	<u>Deductible</u>	Self Insured Retention
1. 2. 3. 4.	Liability Vehicle Physical Damage Property and Crime Sewage System Overflow	None \$250/Vehicle \$250/ Occurrence N/A	State Pool Member State Pool Member State Pool Member

Coverage limits vary depending upon the type of claim. Coverage limits can be found in the Coverage Overview Document and are generally up to \$10,000,000 of occurrence-based casualty coverage for each incident and up to \$4,612,254 of occurrence-based property coverage.

#### NOTE L - RISK MANAGEMENT (CONTINUED)

Various addendums to the coverage include:

- 1. Sewage Exclusion
- 2. Limited Liability Coverage for Terrorism Modifies the Liability and Motor Vehicle Physical Damage Coverage
- 3. Limited Property Coverage for Terrorism Modifies the Property and Crime Coverage

The Authority's liabilities for its share of losses are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities can include an amount for claims that have been incurred but not reported. Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards, the process used in computing claims liability does not necessarily result in an exact amount. The Authority estimates that the potential unpaid and unreported claims do not substantially exceed the amount of self-insurance retention reserves available to pay claims.

The Authority carries commercial insurance for all other risks of loss, including workers' compensation and employee health and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### NOTE M - DEFERRED REVENUE

Deferred revenue at September 30, 2004, consisted of the following:

Gogebic County allocation for October through December 2004 Prevention grant funds

16,250 25,011

\$ 41,261

#### NOTE N - MEDICAID FUNDING

Effective October 1, 2002, the Authority began operation within the newly formed Prepaid Inpatient Health Plan called Northcare Network. Northcare Network, which is a part of Pathways Behavioral Health, is an affiliation formed between the five Upper Peninsula Community Mental Health Authorities for managed care. The Michigan Department of Community Health's reorganization plan required payment of managed care Medicaid funding be paid only to managed care organizations areas that have 20,000 or more Medicaid eligible individuals within their catchment area. The Authority does not have 20,000 Medicaid eligible individuals within their catchment area and elected to become part of the alliance with the five Upper Peninsula Community Mental Health Authorities to meet this requirement. The Authority holds a contract with the Michigan Department of Community Health for General Funds and with Pathways Behavioral Health, which holds a contract with the Michigan Department of Community Health for Managed Care/Medicaid funding.

REQUIRED
SUPPLEMENTAL
INFORMATION

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) AND COMPARISON WITH BUDGET

#### COMMUNITY MENTAL HEALTH AUTHORITY

Year ended September 30, 2004

		Original Budget		Final Budget	(	Actual Budgetary Basis)
Revenues: Federal grants State grants Charges for services Other	\$	63,439 792,914 5,111,986 33,250	\$	63,439 856,623 5,220,951 33,250	\$	59,614 919,698 4,980,209 53,745
Total	\$	6,001,589	\$	6,174,263	\$	6,013,266
Expenditures: Current expenditure - Health and welfare: Board administration Prevention grant Mentally ill adults Developmentally disabled Mentally ill children	\$	1,044,002 62,178 1,406,948 3,055,419 526,521	\$	1,089,839 118,121 1,551,965 2,933,205 559,517	\$	1,091,033 99,760 1,390,351 3,044,035 510,214
Capital outlay		36,550		26,800		13,366
Total	\$_	6,131,618	\$	6,279,447	<u>\$</u>	6,148,759
Deficiency of Revenues Over Expenditures	\$	(130,029)	\$	(105,184)	\$	(135,493)
Other Financing Source - transfer from Gogebic County General Fund	_	90,000		71,250		71,250
Deficiency of Revenues and Other Financing Source Over Expenditures	\$	(40,029)	\$	(33,934)	\$	(64,243)
Budgetary fund balance at October 1, 2003		348,158		348,158		348,158
BUDGETARY FUND BALANCE AT SEPTEMBER 30, 2004	<u>\$</u> _	308,129	<u>\$</u>	314,224	<u>\$</u>	283,915

SUPPLEMENTAL REPORT

#### JOKI, MAKELA & POLLACK, P.L.L.C.

CERTIFIED PUBLIC ACCOUNTANTS
301 N. SUFFOLK STREET
IRONWOOD, MICHIGAN 49938-2027

T. J. MAKELA, C.P.A.
W. J. JOKI, C.P.A.
A. R. POLLACK, C.P.A., C.S.E.P.
MEMBERS

TELEPHONE
906-932-4430
FAX
906-932-0677
EMAIL
jmp@ironwoodcpa.com

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Members of the Board Community Mental Health Authority Wakefield, Michigan

We have audited the financial statements of Community Mental Health Authority (Authority) as of and for the year ended September 30, 2004, and have issued our report thereon dated January 28, 2005. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Authority's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Authority's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the Authority's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements.

#### **Budget Requirements**

Public Act 621 of 1978 requires local units of government to prepare and to monitor their fiscal year budgets in accordance therewith. The Act provides that a local unit must amend its budget if it becomes apparent that the local unit's actual revenues will deviate from those budgeted, or if the local unit's expenditures will exceed the amounts appropriated. During the year ended September 30, 2004, the Authority monitored and amended its budget and was in substantial compliance with the Act except for the following:

	Budget		nfavorable Variance
Revenues - Charges for services	\$ 5,220,951	\$ 4,980,209	\$ 240,742
Expenditures - Health and Welfare - Developmentally disabled	\$ 2,933,205	\$ 3,044,035	\$ 110,830

We recommend that the Authority more closely monitor the budget and make amendments as needed.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe the reportable condition described above is not a material weakness.

This report is intended solely for the information and use of the Board, management and designated regulatory agencies and is not intended to be and should not be used by anyone other than these specified parties.

Jota, Makala & Pollack, PLLC

Certified Public Accountants

Ironwood, Michigan January 28, 2005